

राष्ट्रीय आदिवासी छात्र शिक्षा समिति  
(जनजातीय कार्य मंत्रालय के अंतर्गत  
एक स्वायत्त संस्थान, भारत सरकार)  
भू-तल, गेट नंबर-3ए, जीवन तारा बिल्डिंग,  
संसद मार्ग, नई दिल्ली-110001  
दूर. 011-23340280



**National Education Society for Tribal Students**  
(An Autonomous Organization under  
Ministry of Tribal Affairs, Govt. of India)  
Ground Floor, Gate No.3 A, Jeevan Tara Building,  
Parliament Street, New Delhi-110001  
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F.No. NESTS/Civil/EMRSProgress/155/2021-22

Date:12.04.2023

To,

CMD/MD/CEO,  
WAPCOS, NPCC, MANIDCO,  
EPIL, B&R, HSCL, MTDC and TCIL

**Subject: Regarding submission of Final MLP and Estimate for Phase 2 approval**

Ref:

1. F.No. 18015/11/2019-EMRS (Pt.) dated 08.09.2020
2. F.No. 11011/01/2020-EMRS (pt.) dated 11.04.2022
3. EMRS Guidelines dated 30.03.2022 and 14.03.2023

Dear Sir,

As you are aware that Ministry of Tribal Affairs had issued an order vide letter dated 08.09.2020 with respect to phased manner of EMRS construction and also the revised cost to Rs.37.80 cr for Plain area and Rs.48 cr for NE, Hilly and LWE areas vide letter dated 11.04.2022.

In this regard, it has been observed that submission of Final MLP and Estimate for Phase-2 approval is still pending at various locations, while construction /tender work has already been initiated after phase 1 approval. A list of such locations is enclosed at **ANNEXURE 1**.

Also, as per Clause 4.3 (a) of the Construction Agreement, the maximum time allowed for pre-construction activity for Phase-2 is 05 months from the date of signing of agreement. The said date for respective PSUs is as under:-

Construction Agency	Date of Agreement Signed	Construction Agency	Date of Agreement Signed
EPIL	28-10-2022	WAPCOS	14-12-2022
MTDC	28-10-2022	B AND R	14-12-2022
MANIDCO	02-11-2022	TCIL	10-01-2023
NPCC	13-12-2022	HSCL	09-03-2023

Therefore, since the construction of all 452 EMRSs is to be completed by the year 2023-24 as recommended by EFC it is requested to kindly direct the concerned Zonal Managers to submit the Final MLP and Estimate for Phase-2 approval by 30<sup>th</sup> April 2023 so that the construction work can commence forthwith.

Yours sincerely,

12/04/23  
(Bipin Chandra Raturi)  
Joint Commissioner

Copy to:

1. Zonal Managers of concerned PSUs- WAPCOS, NPCC, MANIDCO, EPIL, B&R, HSCL, MTDC and TCIL;
2. PS to Commissioner, NESTS;
3. PS to Additional Commissioner, NESTS;
4. Guard File.

					ANNEXURE-1
S.No.	State	District	Block/ Taluka	Year of sanction	Construction Agency
1	Andhra Pradesh	Visakhapatnam	Peda Bayalu	2020-21	EPIL
2	Andhra Pradesh	Visakhapatnam	G.Madugula	2020-21	EPIL
3	Andhra Pradesh	Visakhapatnam	Araku Valley	2020-21	EPIL
4	Andhra Pradesh	East Godavari	Addateegala	2021-22	EPIL
5	Assam	Baksa	Jalah (Pt)	2020-21	TCIL
6	Assam	Dhemaji	Jonai (Murkongselek)	2020-21	TCIL
7	Chhattisgarh	Rajnandgaon	Manpur	2019-20	WAPCOS
8	Chhattisgarh	Gaurella Pendra Marwalhi erstwhile Bilaspur	Marwahi erstwhile Pendra Road Gorella	2020-21	NPCC
9	Chhattisgarh	Jashpur	Pathalgaon	2020-21	NPCC
10	Chhattisgarh	Raigarh	Gharghoda	2020-21	NPCC
11	Chhattisgarh	Surguja	Sitapur	2020-21	NPCC
12	Chhattisgarh	Surguja	Batouli	2020-21	NPCC
13	Dadra & Nagar Haveli and Daman & Diu	Dadra & Nagar Haveli	Dadra & Nagar Haveli shelti village	2020-21	HSCL
14	Jharkhand	Khunti	Khunti	2018-19	NPCC
15	Jharkhand	Khunti	Torpa	2018-19	NPCC
16	Jharkhand	Khunti	Murhu	2019-20	NPCC
17	Jharkhand	Latehar	Barwadih	2019-20	NPCC
18	Jharkhand	Latehar	Garu	2019-20	NPCC
19	Jharkhand	Lohardaga	Senha	2019-20	NPCC
20	Jharkhand	Lohardaga	Peshrar	2019-20	NPCC
21	Jharkhand	Lohardaga	Kairo	2019-20	NPCC
22	Jharkhand	West Singhbhum	Noamundi	2019-20	NPCC
23	Jharkhand	West Singhbhum	Manoharpur	2019-20	NPCC
24	Jharkhand	West Singhbhum	Tantnagar	2019-20	NPCC
25	Jharkhand	West Singhbhum	Sonua	2019-20	NPCC
26	Jharkhand	Simdega	Pakar Tanr	2019-20	NPCC
27	Jharkhand	Simdega	Bansjore	2019-20	NPCC
28	Jharkhand	East Singhbhum	Potka	2019-20	NPCC
29	Jharkhand	East Singhbhum	Dumaria	2019-20	NPCC
30	Jharkhand	Ranchi	Angara	2019-20	NPCC
31	Jharkhand	Ranchi	Chanho	2019-20	NPCC
32	Jharkhand	Ranchi	Lapung	2019-20	NPCC
33	Jharkhand	Saraikela Kharsawan	gobindpur(rajnagar)	2019-20	NPCC
34	Jharkhand	Pakur	Pakuria	2019-20	NPCC
35	Jharkhand	Dumka	Masalia	2020-21	B&R
36	Jharkhand	Gumla	Gumla	2020-21	B&R
37	Jharkhand	Gumla	Kamdara	2020-21	B&R
38	Jharkhand	Gumla	Sisai	2020-21	B&R
39	Jharkhand	Gumla	Bharno	2020-21	B&R
40	Jharkhand	Lohardaga	Kisko	2020-21	HSCL
41	Jharkhand	West Singhbhum	Hatgamharia	2020-21	HSCL
42	Jharkhand	West Singhbhum	Majhgaon	2020-21	HSCL
43	Jharkhand	West Singhbhum	Manjhari	2020-21	HSCL

44	Jharkhand	West Singhbhum	Tonto	2020-21	HSCL
45	Jharkhand	East Singhbhum	Dhalbhumgarh	2020-21	HSCL
46	Jharkhand	East Singhbhum	Gurbandha	2020-21	HSCL
47	Jharkhand	Ranchi	Bero	2020-21	TCIL
48	Jharkhand	West Singhbhum	Goikera	2020-21	HSCL
49	Madhya Pradesh	Dhar	Manawar	2020-21	NPCC
50	Madhya Pradesh	Ratlam	Bajna	2020-21	NPCC
51	Madhya Pradesh	Khargone (West Nimar)	Bhagwanpura	2021-22	NPCC
52	Maharashtra	Palghar	Dahanu	2020-21	EPIL
53	Maharashtra	Amravati	Dharni	2021-22	EPIL
54	Manipur	Senapati	Mao Maram	2018-19	MTDC
55	Manipur	Senapati	Paomata	2019-20	MTDC
56	Manipur	Churachandpur	Singngat	2019-20	MTDC
57	Manipur	Kangpokpi	Sadar Hills East	2020-21	MANIDCO
58	Manipur	Churachandpur	Churachandpur	2020-21	MANIDCO
59	Manipur	Senapati	Purul	2021-22	MANIDCO
60	Odisha	Mayurbhanj	Jamda	2019-20	WAPCOS
61	Odisha	Mayurbhanj	Badampahar (Kusumi)	2019-20	WAPCOS
62	Odisha	Nabarangpur	Kosagumuda	2019-20	WAPCOS
63	Odisha	Nabarangpur	Jharigam	2019-20	WAPCOS
64	Odisha	Nabarangpur	Paparahandi	2019-20	WAPCOS
65	Odisha	Nabarangpur	Tentulikhunti	2019-20	WAPCOS
66	Odisha	Mayurbhanj	Rairang Pur(Gorumahisani)	2020-21	HSCL
67	Odisha	Mayurbhanj	Jashipur	2020-21	HSCL
68	Odisha	Mayurbhanj	Koliana	2020-21	HSCL
69	Odisha	Mayurbhanj	Barsahi	2020-21	HSCL
70	Odisha	Sundargarh	Baragaon	2020-21	B&R
71	Odisha	Sundargarh	Bisra	2020-21	B&R
72	Odisha	Gajapati	R.Udaygiri	2021-22	HSCL
73	Odisha	Kendujhar	Saharapada	2021-22	HSCL
74	Odisha	Mayurbhanj	Shamakhunta	2021-22	HSCL
75	Odisha	Mayurbhanj	Saraskana (Jharpokharia)	2021-22	HSCL
76	Odisha	Mayurbhanj	Baripada	2021-22	HSCL
77	Odisha	Mayurbhanj	Bijatola	2021-22	HSCL
78	Odisha	Mayurbhanj	Rasagobindapur	2021-22	HSCL
79	Odisha	Mayurbhanj	Khunta/Udala	2021-22	HSCL
80	Odisha	Mayurbhanj	Sukruli (Mahuldiha)	2021-22	HSCL
81	Odisha	Nabarangpur	Raigarh	2021-22	B&R
82	Odisha	Nabarangpur	Umarkote	2021-22	B&R
83	Odisha	Rayagada	Kalyanasingpur	2021-22	B&R
84	Odisha	Rayagada	Padmapur	2021-22	B&R
85	Odisha	Sambalpur	Jujomura	2021-22	B&R
86	Odisha	Sundargarh	Tangarpali	2021-22	B&R
87	Odisha	Sundargarh	Subdega	2021-22	B&R
88	Tripura	Dhalai	Manu	2020-21	MANIDCO
89	Tripura	Khowai	Padmabil	2020-21	MANIDCO
90	Tripura	West Tripura	Mandai	2020-21	MANIDCO
91	Tripura	Dhalai	Dumburnagar	2021-22	MANIDCO
92	Tripura	South Tripura	Ompi	2021-22	MANIDCO

**F. No.11011/01/2020-EMRS(pt.)  
Government of India  
Ministry of Tribal Affairs  
(EMRS Division)**

Jeevan Tara Building, New Delhi  
Dated: 11.04.2022

To

The Commissioner  
National Education Society for Tribal Students (NESTS)  
Jeevan Tara Building  
New Delhi

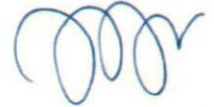
**Subject: Continuation of the scheme of EMRS till 31st March, 2026- reg.**

Sir,

The undersigned is directed to inform that as communicated by MoF, Cabinet in its meeting held on 19.01.2022 has accorded approval for continuation of the scheme of EMRS till 31.03.2026 along with modified capital cost norms for EMRS based on the actuals subject to ceiling of Rs.37.80 cr for plain area and Rs.48 cr for NE, Hilly and LWE affected area with no increase in per student recurring cost and other stipulations as per recommendation of the EFC.

2. It is requested to kindly take necessary action as per the recommendations of the EFC in the meeting dated 12.05.2021 (Minutes of the meeting is enclosed herewith).

Yours faithfully,



(M K Jha)

Under Secretary to the Govt of India  
Email: [emrs-mota@gov.in](mailto:emrs-mota@gov.in)

Encls: As above.

No. 57(02)/PFC-II/2021  
Government of India  
Ministry of Finance  
Department of Expenditure  
\*\*\*\*\*

North Block, New Delhi  
14<sup>th</sup> June, 2021

**OFFICE MEMORANDUM**

**Subject: Minutes of EFC Meeting for continuation of 'Eklavya Model Residential School' from 2021-22 to 2025-26 - reg.**

The undersigned is directed to forward herewith the Minutes of the EFC meeting held on 12.05.2021 under the Chairmanship of Secretary (Expenditure) to consider continuation of Central Sector Schemes 'Eklavya Model Residential School' of MoTA from 2021-22 to 2025-26 i.e. over the XV<sup>TH</sup> Finance Commission Cycle. MoTA is requested to take the approval of competent authority as per para 8 of DoE's OM No. 24(35)/PF-II/2012 dated 05.08.2016.

2. This issues with the approval of Finance Secretary & Secretary (Expenditure).

**Encl.:** as above

  
(Puspendra Singh)  
Dy. Director (PFC-II)

Secretary  
Ministry of Tribal Affairs  
Shastri Bhawan, New Delhi

**Copy to:**

1. CEO, NITI Aayog
2. JS & FA, Ministry of Tribal Affairs

*EFC on Eklavya Model Residential School (EMRS); Meeting held on 12.05.2021*

**Minutes of Expenditure Finance Committee (EFC) meeting held on 12.05.2021 under the chairmanship of Secretary (Expenditure) to consider the proposal for continuation of Eklavya Model Residential School (EMRS) scheme of Ministry of Tribal Affairs for the period 2021-22 to 2025-26.**

A meeting was held under the chairmanship of Finance Secretary and Secretary (Expenditure) on 12<sup>th</sup> May, 2021 in Fresco, North Block, New Delhi to for the appraisal of **Eklavya Model Residential School (EMRS)** scheme of Ministry of Tribal Affairs. The list of participants is given at **Annexure-I**.

2. Chairman welcomed all the participants and requested MoTA to make the presentation. Thereafter, Joint Secretary (MoTA) made a presentation on EMRS scheme in details elaborating salient features of the existing scheme, milestones so far achieved under the scheme and changes proposed in norms as per the Budget Announcement of 2020-21.

3. The EMRS Scheme is under implementation in the Ministry of Tribal Affairs, since 1997-98 when it was one component of Grants under Article 275 (1) of the Constitution of India under which 288 schools were sanctioned out of which 240 are functional. However, CCEA in the year 2018 approved this scheme as a separate Central Sector Scheme. The salient features of the scheme are as follows:

- (i) Setting up of EMRS in every block with more than 50% ST population and at least 20,000 tribal persons and also provision for setting up of Eklavya Model Day Boarding Schools (EMDBS) in sub-districts with 90% or more ST population and 20,000 or more tribal persons. Total number of such 452 blocks has already been identified. Thus, total number of EMRS in the country upto year 2022 will be 740 out of which 288 are old schools whereas 452 schools will be as per new scheme.
- (ii) Minimum land of 15 acres in case of EMRS and 5 acres in case of EMDBS in order to make available better infrastructure facilities catering to the need of academic education as well as extracurricular activities.
- (iii) Construction grant of Rs. 20.00 crore per school with an additional 20% for schools in North East, Hilly Areas, difficult areas and areas affected by Left Wing Extremism. Recurring grant of Rs.1.09 lakhs per student per annum in case of EMRS and Rs. 0.85 lakhs in case of EMDBS.
- (iv) National Education Society for Tribal Students (NESTS) established as an Autonomous Society under the Ministry of Tribal Affairs to establish, endow, maintain, control and manage schools and to do all acts and things necessary for or conducive to the promotion of such schools.

## 193351/2021/Grants Section

EFC on Eklavya Model Residential School (EMRS): Meeting held on 12.05.2021

- (v) NESTS has signed MoU with all States Societies except 3 states i.e., Bihar, Tamil Nadu and West Bengal as these states have some reservation on some provisions of MoU.
- (vi) Setting up of Centre of Excellence for sports in tribal majority districts with all related infrastructure (buildings, equipment etc.) including specialized state-of-the-art facilities for two identified sports (including one group sport and one individual sport) which will be common for a State.
- (vii) Utilization of upto 10% seats by non-ST students. Priority shall be given to children of EMRS's staff, children who have lost their parents to Left Wing Extremism and insurgencies, children of widows, children of divyang parents etc. Reservation of 20% seats under sports quota for deserving ST students who have excelled in the field of sports.
- (viii) Consequent to approval of CCEA on revamping of EMRS scheme in December, 2018, the norms for construction of EMRS and EMDBS including the Campus layout, built-up area, facade design, material specifications etc. was standardized through extensive discussions with CPWD, Engineering Cell of Navodaya Vidyalaya Samiti and other technical experts. The final plinth area that was arrived for an EMRS was 10,040 sqm comprising the School Building (2580 sqm), Girls and Boys Hostel (2360 sqm each), Kitchen & Dining (550 sqm), Principal Residence (130 sqm), Guest House (80 sqm), 10 Nos Type II Quarter (700 sqm), 15 Nos Type III Quarter (1200 sqm) and Pump room, sub stations, security cabin etc. (80 sqm).
- (ix) As per the recommendation of CCEA to undertake the construction through Engineering, Procurement and Construction (EPC) based turnkey method, it was decided to entrust the construction work to agencies like CPWD and other PSUs (Central and State). Construction work of all the 452 locations identified as per CCEA decision has been assigned among CPWD, Central Government/ State Government PSUs and the State Governments as per the summary given below:

Sl. No	Implementing Agency	No of Schools Assigned
1	PSUs	370
2	CPWD	40
3	State Government	42
	<b>Total</b>	<b>452</b>

- (x) These agencies will coordinate with the district and State authorities for identification of land, removing all encumbrances, transfer of land in name of the State society and construction of school.
- (xi) The progress in respect of these 452 schools are as below:

## 193351/2021/Grants Section

EFC on Eklavya Model Residential School (EMRS): Meeting held on 12.05.2021

ACTIVITIES	2018-20	2020-21	2021-22	Total
Blocks identified for establishing new EMRS as per approval of CCEA	150	150	152	452
Schools allotted to Construction Agency (Central/State PSU, CPWD, State Govt)	150	150	152	452
EMRSs sanctioned in identified Blocks by MoTA	150	150	32	332 (452)
Formal Sanction by NESTS based on Suitability Report	102	114	32	248 (332)
Master Layout Plan Approved, Administrative Approval and Expenditure Sanction issued for Construction	68	86		154 (248)
Construction Commenced/Under commencement**	68	32		100 (154)
Construction likely to Commence by 31 <sup>st</sup> March 2022	35	81	32	148

- (xii) MoTA has developed a dedicated portal for implementation of scheme, which will have various modules to monitor the progress of student, database of students and teacher and finances such as student module, teacher module, finance module, school module.

### 3.1 Following changes have been proposed:

- (i) It was submitted that in the present cost of Rs 20 Cr for plain and Rs 24 Cr for hill areas, it is not possible to construct the complete building comprising of 10040 sq.m. In the present sanctioned cost, it is only possible to construct phase-I of the building. In view of this, as per guidelines of Department of Expenditure, Ministry of Finance, a Revised Cost Estimates Committee was constituted under the Chairpersonship of Joint Secretary & Financial Adviser in the Ministry along with Advisor, Cost of Ministry of Finance and the Joint Secretary (EMRS) in the Ministry. The Committee met twice on 28.10.2020 and 28.12.2020 and deliberated on the revision of the unit costs. Accordingly, the RCE recommended the average unit Cost for construction of EMRS at Rs 37.80 Crore for plain area and Rs 48 Crore for North East, Hilly and areas affected by Left Wing Extremism.

Keeping in view the urgent requirement for revision of construction cost of the schools and also as per recommendation of the RCE, the following revision in cost norms is proposed by MoTA:

Category of EMRS	Existing Unit Cost	Unit cost Proposed
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## 193351/2021/Grants Section

EFC on Eklavya Model Residential School (EMRS): Meeting held on 12.05.2021

	(Rs in crore)	(Rs in crore)
Plain Areas	20.00	37.80
North-East, hilly, LWE Affected Areas	24.00	48.00

- (ii) MoTA also proposes for creation of 8 new posts in NESTS besides the existing 28 sanctioned posts. Out of these 8 proposed new posts, 2 Posts [Joint Commissioner (1 no) and Deputy Commissioner (1 no)] already approved by CCEA in December 2018. 6 new proposed posts are as follows:

Post	No of Post
Executive Engineer	1
Junior Engineer (Civil)	1
Junior Engineer (Electrical)	1
Junior Hindi Translator	1
Accountant	1
System Analyst (IT)	1
<b>Total</b>	<b>6</b>

3.2 In view of construction of 452 schools and for meeting the recurring cost of the functional schools, the requirement of funds in next 5 years are as under:

(Rs in crore)

	Total Requirement	2021-22	2022-23	2023-24	2024-25	2025-26
<b>A. Capital Costs</b>						
Committed Liability of already sanctioned old schools (prior to Dec 2018)	87.61	87.61				
Construction of 452 Schools (449 EMRS and 3 EMDBS)	19302.9	3503.3	7123.7	6739.4	1936.5	
Construction of CoE for Sports	75.71	30.21	22.75	22.75		
Upgradation of Existing EMRSs (211 nos)	1055	215	210	210	210	210
<b>Total</b>	<b>20521.22</b>	<b>3836.12</b>	<b>7356.45</b>	<b>6972.15</b>	<b>2146.5</b>	<b>210</b>
<b>B. Recurring Costs</b>						
EMRS (@Rs. 1,09,000) EMDBS (@Rs. 85,000) and CoE for Sports (@Rs. 2,00,000)	8253.77	1094.26	1370.69	1648.32	1928.35	2212.15
<b>C. Other Initiatives</b>						
Sports Meet/Cultural Meet, Training Programmes	145	25	25	30	30	35
<b>Grand Total (A+B+C)</b>	<b>28919.99</b>	<b>4955.38</b>	<b>8752.14</b>	<b>8650.47</b>	<b>4104.85</b>	<b>2457.15</b>

*EFC on Eklavya Model Residential School (EMRS): Meeting held on 12.05.2021*

4. Following the presentation, the chairman invited comments from representatives of other Ministries. Representative from NITI Aayog in his remarks opined that EMRSs being an exclusive scheme for promoting quality education in tribal areas is a critical intervention for the STs and needs to be continued. He, however, raised the issue of unspent balance under this scheme. He also wanted to know the basis on which 211 schools needs to be upgraded and if this requirement is with all existing schools.

5. Additional Secretary (PFC-II) also raised certain points, which were replied by MoTA. The Point wise reply is as under:

- (i) It is observed that upgradation cost @ Rs. 5 Cr for 211 schools has been taken into account while arriving at the total fund requirement for next five years, it needs to be clarified.

**Reply by MoTA:** It was explained that provision of Rs. 5 Cr each has been made for upgradation of those schools which were sanctioned by the Ministry prior to revision of the scheme in the year 2018. This fund is required as some schools were sanctioned more than 20 years back from 1997-98 and they need to be upgraded in order to meet the present day challenges. Further schools prior to the revision of the scheme were sanctioned at a cost ranging from Rs. 5 Cr to Rs. 12 Cr rate and hence they lack the adequate facilities which is needed by students in view of the existing scenario. Further, some schools do not have amenities which are being provided in the new schools. Some schools do require repairs and maintenance.

- (ii) It is seen from the table that 332 and 248 schools are stated to be sanctioned by MoTA and NESTS so difference between the two lists needs to be clarified/reconciled.
- (iii) It is observed that 152 schools are yet to be sanctioned by MoTA and only 150 EMRSs out of 287 have got the suitable piece of land. This needs elaboration since the target for sanction/completion of the entire 452 schools is upto the year 2022. Moreover, without having site specific DPR and soil testing report it would be difficult to assess the exact construction cost and its quality of school building built. He highlighted the cases of delay in the setting up of Kendriya Vidyalayas under DoSEL leading to cost and time escalation. The major reasons for such delay were attributable to sanction of schools without possession of requisite plot of land and site-specific costs when the DPRs were prepared.

*EFC on Eklavya Model Residential School (EMRS): Meeting held on 12.05.2021*

**Reply by MoTA:** In response to query, Joint Secretary explained the process of sanction of schools by MoTA and NESTS. It was stated that initially provisional allotment letter was issued to States in respect of school approved in a particular block. It was only when the land availability report is received from State, its suitability is ascertained and thereafter formal sanction letter is issued. As can be seen from Table at para 3(xi), sanction letter for 248 schools have been issued. Subsequently, NESTS examines the master lay out plan and issues Administrative approval and Financial sanction in respect of the school for starting construction. Out of 248 schools, such administrative approval and financial sanction (AAFS) has been issued in 154 schools. After the AAFS, the construction agency floats tender to finalise the contractor and construction is started. It is informed that in 100 schools construction has either started or going to be started. In the remaining 148 schools, construction is expected to start in 2021-22. It was explained that due to the covid pandemic there has been some delay in start of construction process, however it is expected that the target of sanction and construction of all 452 schools will be completed in next 3 years provided the funds are available for completion of construction as per revised norms. He also explained year wise requirement of funds for next 4 years, if the construction period of a school is taken at 18 months.

6. Summing up Secretary (Expenditure) stated the following:
- (i) The revision of costs for EMRS has been a budget announcement of 2021. The Finance Minister had announced increase in the unit cost of each such school from Rs. 20 crores to Rs.38 crores, and for hilly and difficult areas, to Rs. 48 crores. Therefore, the revised construction cost of EMRS will be based on actuals subject to ceiling of Rs. 37.80 Cr for plain area (as presented before the EFC) and Rs. 48 Cr for NE, Hilly and LWE affected areas.
  - (ii) MoTA to ensure that there is no cost escalation beyond this cost and for that purpose they may reserve a cushion in terms of funds while sanctioning the schools at revised cost. It would mean that construction may not be awarded at the maximum permissible cost. Efforts must be made to examine the DPR, exercise tight control in budgeting for school construction and ensure that under normal circumstances and following prudent norms of AAFS schools are ready at around 10 to 15% less than the maximum ceiling.
  - (iii) The total projected cost of Rs. 28919.72 cr. for five years to be approved and fund required for the current year will be arranged at RE stage through STC funds and other sources.

EFC on Eklavya Model Residential School (EMRS): Meeting held on 12.05.2021

### RECOMMENDATIONS OF EFC

7. With these deliberations, the EFC recommended for continuation of the Eklavya Model Residential School (EMRS) Scheme of MoTA for the period FY 2021-22 to 2025-26 with a total outlay of **Rs. 28919.72 Crore** subject to the following conditions:

(i) Year-wise allocation under the schemes will be as follows:

	2021-22	2022-23	2023-24	2024-25	2025-26	TOTAL
Capital Costs	3836.12	7356.45	6972.15	2146.5	210	20521.22
Recurring Costs	1094.26	1370.69	1648.32	1928.35	2212.15	8253.77
Sports Meet/Cultural Meet, Training Programmes	25	25	30	30	35	145
<b>TOTAL</b>	<b>4955.38</b>	<b>8752.14</b>	<b>8650.47</b>	<b>4104.85</b>	<b>2457.15</b>	<b>28919.99</b>

- (ii) The new construction cost of per EMRS will be based on actuals subject to ceiling of Rs. 37.80 Cr for plain area and Rs. 48 Cr for NE, Hilly and LWE affected areas. There shall be no increase in per students recurring cost in next five years.
- (iii) Fund required under this scheme would be provided by two means;  
 Tier-I: provisioning by one fifth the Art 275(1) Grants (at BE Stage) and  
 Tier-II: Savings of STS / 10% mandatory allocations to the NE areas under MH 2552/4552 (at RE Stage).
- Details on the method of funds provisioning of this scheme is at Annexure-II.
- (iv) MoTA to ensure that the target of sanction and construction of all 452 schools must be completed in next 3 years i.e. by 2023-24 considering the construction period of a school as 18 months. Construction status report may also be provided to DoE before the RE/BE meeting of every year.
- (v) The final approval for any construction be given only after a detailed site-specific estimate through a site specific DPR, based on actually available suitable piece of land.
- (vi) Ministry will ensure that project should not be time overruns due to unavailability of funds. If more funds are required in any given year, within the approved limit, to finish the work on priority, Department may provide it from the savings or by re-appropriation from any other scheme of the Department.
- (vii) MoTA to approach all States/UTs/District Authorities for allotment of suitable piece of encumbrance free land where in land has not been handed over to the agency.

  
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- (viii) Ministry to ensure that salary component should not be transferred/diverted to any other component of recurring costs.
  - (ix) Ministry to ensure that no additional sections are created in any of the EMRS
  - (x) Violation of any procedural norms will be viewed very seriously and would also invite budgetary consequences.
  - (xi) MoTA may strengthen the existing monitoring mechanism and make it more robust to achieve the targets as per defined timelines.
  - (xii) Ministry to frame a proper mechanism and make full convergence of the EMRS Scheme with the scheme of DoSEL, WCD, F&PD etc.
  - (xiii) To promote sports excellence among students of EMRS, MoTA will design convergence mechanism with 'Khelo India' Scheme run by D/o Sports.
  - (xiv) The updated real time record on all monitoring indicators (including construction status of all EMRS) of the scheme as identified in para 14 of EFC memorandum may be added in Ministry's dashboard.
  - (xv) Ministry to request DoSEL to give special attention to EMRSs and its students by creating an indicator in their database/UDISE+ so that all statistics are also available specifically for EMRS and its students.
  - (xvi) MoTA to request NITI Aayog to conduct third party evaluation of NESTS when it does the evaluation of KVS and NVS and submit the report to DoE.
  - (xvii) For creation of 6 new posts (as 2 posts have already been approved by CCEA), a separate proposal may be sent to Pers. Division of DoE.
8. The meeting ended with thanks to the chair.

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**ANNEXURE-I**

**LIST OF PARTICIPANTS**

**DEPARTMENT OF EXPENDITURE**

1. Dr. T. V. Somanathan, Finance Secretary & Secretary(Expenditure), Chairman
2. Shri Sanjay Prasad, Additional Secretary (PFC-II)
3. Shri Puspendra Singh, Deputy Director (PFC-II)
4. Shri Umesh Shankar Prasad, Section Officer(PFC-II)

**DEPARTMENT OF ECONOMIC AFFAIRS**

1. Shri R Vyasan, Director, Budget Division

**NITI AAYOG**

1. Dr. Muniraju SB, Dy Advisor

**MINISTRY OF TRIBAL AFFAIRS**

1. Shri Anil Kumar Jha, Secretary, Ministry of Tribal Affairs
2. A.K. Nayak, AS&FA, Department of Posts in Addl. Charge of FA, MoTA
3. Dr. Naval Jit Kapoor, Joint Secretary, Ministry of Tribal Affairs
4. Shri M. K. Jha, Under Secretary, Ministry of Tribal Affairs
5. Shri Nadeem Ahmad, Under Secretary, Ministry of Tribal Affairs
6. Shri Kuldip Gyaneswar, Project Officer, Ministry of Tribal Affairs
7. Shri Ananth Kesri, Consultant, Ministry of Tribal Affairs

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## ANNEXURE-II

### PROPOSED STRATEGY FOR FINDING EMRS

1. The requirement for EMRS has been worked out by the Ministry of Tribal Affairs at ₹28,919.72 cr to be spread over a 5-year period beginning 2021-22. The annual requirement on an average works out to ₹4, 354 cr.
2. This amount will be provided in the budget in two stages, one at the BE and the RE Stage.

#### BE Stage

3. At the BE stage the overall allocation would be based on the formula indicated by DoE in its OM dated 7th February 2021. Hence, in all the five years, an amount of ₹1,430 Cr being one-fifth the total envelope of ₹7,150 cr. The assumption is that from the actual expenditure under Art 275(1) Grants in 2019-20 of ₹2,662.53 cr an amount of ₹1,350 cr would continue to be provided for the Art 275(1) grants leaving an imputed allocation of ₹1313 cr in 2019-20. For the five year period, this amount works out to ₹7221.5 cr.
4. The pro-rata annual BE therefore works out to ₹1,444.3 cr.
5. This provisioning could be known as the Tier-I provisioning.

#### RE Stage

6. At the RE Stage, an additional allocation to match the total requirement of the EMRS shall be provided from two sources:
  - a) Savings from the 10% mandatory allocations to the North-East areas under MH 2552/4552 under major ministries to be allocated to EMRS. Major Ministries to be defined as Ministries having a budgetary allocation higher than 0.5% of the total expenditure budget. Data to be sought from these ministries at the time of RE meetings on the amount of actual expenditure in the NE states in the previous year compared to their RE allocations. The shortfalls to be provided to EMRS.
  - b) Savings from the SC/ST allocations in the Ministry of Education and Women and Child Development based on the previous years actuals and RE to be re-assessed and to be allocated to EMRS. At the time of RE, for these ministries an amount equivalent to the shortfall in the actual expenditure would be identified. This amount would be provided during the December Supplementary as savings to the Ministry of Tribal Affairs for funding the requirement under

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EMRS. Savings that could have been realised in FY 2020-21 as per this method is indicated in Annexure below.

- c) Ministry of Tribal Affairs to open a separate head under the EMRS to be christened as "Tier-II EMRS." These heads may be opened at the detailed head level and appropriate supplementary taken.
- d) Authorisation may be provided to the Ministry of Tribal Affairs to at the completion of RE meetings itself.

7. This could be termed Tier-II allocation for EMRS.

**OVERALL**

8. The total allocation in any year under Tier II should not exceed the ₹2,910 cr which is the difference between the average annual requirement projected in the EFC note ( ₹4,354 cr) and the notional envelope arrived at as per para 4 (₹1,444 cr) above.

9. In case there is a shortfall in the savings arrived at in the manner indicated above and the requirements of EMRS, S (Exp) may decide to allocate additional budgetary provision to EMRS.

10. The total annual allocations (Tier-I +Tier-II) indicated above should be subject to the overall ceilings to be decided by S(Exp) during RE Meetings. Decision on the schemes would be taken in the RE meetings on the basis of among other things, on the pace of expenditure, the presence of Unspent Balances etc;

**Savings that would have accrued in 2020-21 as per para 6(b)**

Sl. No	Department/ Ministry	Allocation for Welfare of SCs			Allocation for Welfare of STs		
		RE 2019-20	Actual 2019-20	Savings	RE 2019-20	Actual 2019-20	Savings
1	School Education	10,255	8,772	1,483	5,832	5,627	204
2	Higher Education	3,207	2,937	270	1,605	1,416	189
3	Women and Child Development	5,183	4,331	852	2,233	1,787	446
	<b>Total</b>	<b>18,645</b>	<b>16,040</b>	<b>2,605</b>	<b>9,669</b>	<b>8,831</b>	<b>839</b>
4	<b>Total Savings</b>	<b>3,444</b>					

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*BM*  
14.06.2021



**F.No. 18015/11/2019 – EMRS (Pt.)**  
**Government of India**  
**Ministry of Tribal Affairs**  
**National Education Society for Tribal Students**

Shastri Bhawan, New Delhi  
Dated: 08<sup>th</sup> Sep, 2020

To,

The CMDs of Construction Agencies  
(HSCIL, EPIL, MIDC, B&R, TCIL, WAPCOS, NPCC and MTDC)

**Subject: Phasing out the construction of EMRSs reg.**

I am directed to convey approval of the competent authority for phasing out construction work of EMRS to optimize the infrastructure. The construction process shall be divided in two phases. Initially with the available sanctioned cost/Fund of Rs 20 Cr ( 20 % additional for Hilly, NE & LWE area), Phase 1 construction shall be allowed and next phase of construction shall be allowed only after approval for revised estimates are received. Details of phasing of EMRS construction are proposed as under:-

**Phase – I**

1. School Building – 2580 Sq. Mt. Plinth Area
2. Girls' Hostel 0.50 Unit i/c Warden Residence- 1220 Sq. Mt.
3. Boys' Hostel 0.5 unit i/c Warden Residence- 1220 Sq. Mt.
4. Dinning & Kitchen – 550 Sq. Mt.
5. Compound Wall with security cabin.
6. Other services such as Leveling, Roads & Internal pathway, Drain, Sewerage, Septic Tank as per minimum requirement
7. Sump 50,000 Litre, OH Tank with pump and distribution lines.
8. Bore Well 1 No with submersible pump and delivery line upto sump
9. Electrical Services- Sub Station ( Transformer), LED Street Light,
10. The other site provisions, Retailing Wall, Cutting, Filling etc as per the availability of fund.

**Phase – II**

1. Girls' Hostel 0.5 Unit of 1140 Sq. Mt.
2. Boys' Hostel 0.50 Unit of 1140 Sq. Mt.
3. Principal Quarter – 130 Sq Mt.
4. 15 Nos Type –III Quarters -1200 Sq. Mt.
5. 10 Nos Type II Quarters – 700 Sq. Mt.
6. Guest House – 80 Sq. Mt.
7. Balance Services of as Leveling, Roads & Internal pathway, Drain, Sewerage, Septic Tank, Drain, Rain Water Harvesting.
8. Sump 50,000 Litre, OH Tank with pump and distribution lines.

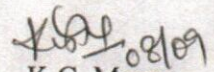
*K. G. J.*  
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9. Bore Well 1 No with submersible pump and delivery line upto sump
10. Sports Facilities
11. Electrical Services- DG Set Solar Street Light,
12. The other site specific provisions, Retaining Wall, Cutting, Filling etc as per the

The Construction Agencies are requested to prepare the DPR considering the phasing of construction activities. DPR shall be submitted for the entire project, however; the detailed estimates shall be submitted separately for each phase. No deviation shall be permitted over the sanctioned cost without any prior approval of the NESTS. AA & ES for each phase shall be issued separately on case to case basis.

With Regards,

Your faithfully,

  
K.C. Meena,

Additional Commissioner,  
NESTS, New Delhi